

STATE COMMUNITY CORRECTIONS BOARD MEETING

August 18, 2011

**Lansing Community College – West Campus, 5708 Cornerstone Drive, Lansing, MI
1:00 p.m. to 4:00 p.m.**

APPROVED

I. CALL TO ORDER – ROLL CALL

PRESENT: L. Paul Bailey, Alfred Butzbaugh, Jon Campbell, Stuart Dunnings, Gary Goss, Daniel Heyns, Larry Inman, Curtis T. McGhee II, Dennis McMurray, Debra Walling, and George Zulakis

ABSENT: Louis Dean, Bridgette Officer

II. INTRODUCTION OF DIRECTOR HEYNS

Prior to the approval of the agenda Chairman Inman took the opportunity to introduce Director Heyns and advised that the Director would like to share some information and to make a few remarks. Chairman Inman advised that due to another commitment that the Director has with the Governor he is unable to stay for the entire meeting.

Director Heyns thanked Chairman Inman for his leadership on the Board and stated that many good things have happened along the way. He also extended his gratitude to the other board members for participating and advised that Community Corrections is a vital part of the mission for the Department.

Director Heyns shared that the Department is engaged in some very intense and sensitive discussion about funding and he thanked the Community Corrections Managers that have done so much good work in their respective communities. He also advised that there is a huge investment in diverting offenders away from the prison system and this has everything to do with maintaining a budget that everyone is comfortable with. The Legislature and Governor has made it clear that the two billion dollar price tag for Corrections is too high and it is his mission to bring that amount under control. The contributions that the CCAB managers make are vital to that goal.

Director Heyns advised that Administrator Brzozowski has been briefing him and bringing him up to date on the things being worked on and changes that have been made and the directions that we are preceding. He also advised that he was invested in the process and just wanted to come to the meeting and introduce himself.

Director Heyns stated that he is developing a vision for the Department and feels it is his job to develop and delegate responsibility to those that have been hired and trained to do the job and then to motivate staff to do the job.

The Board then introduced themselves to the Director.

III. APPROVAL OF AGENDA:

Motion made by Gary Goss, supported by George Zulakis to approve the agenda as presented.

VOTE: Motion passed unanimously.

IV. APPROVAL OF May 5, 2011 MINUTES:

Motion to approve the minutes of the May 5, 2011 meeting made by Jon Campbell and supported by L. Paul Bailey.

VOTE: Motion passed unanimously.

V. ADMINISTRATOR'S REPORT:

Administrator Brzozowski advised that due to the retirement of staff that was responsible for community corrections data and the fact that the position no longer reports to the Office of Community Alternatives and with the Northpointe data case manager system which continues to be a work in progress, there is no new program utilization data to share since the May 2011 meeting.

Administrator Brzozowski indicated that at the previous meeting Administrator Steve DeBor presented a document regarding trends and key indicators for the Department. Administrator Brzozowski then covered the following information regarding the trends since that May 5, 2011 meeting.

- As of July the prison population is at 43,455 and that population had declined by 8,100 from its peak four years ago.
- The annual felony court dispositions are on pace to have a decline for the 4th consecutive year following eight years of growth.
- The felony probation population has increased since 2005 but through July 2011 that population has dropped nearly 8%. The decrease in the probation population is most likely why there are fewer people in the Community Corrections programs with utilization lower than anticipated as there are fewer court dispositions with 4,500 fewer probations under supervision as of July.
- The prison commitment rate (intake) is 23.1% and has held steady over the past couple of years. The projection is 8,662 which is a decrease for the past consecutive five years that represents a decrease of 22% nearly 2,400 less offenders compared to the 2006 intake.
- Probation violators are one of the target populations for Community Corrections programs and the rate is one of the lowest since 1994. There are approximately 45 probation violators per thousand.
- Parole violators are on the same trend and with a decline in regards to new sentences is estimated at 1,560 in 2011 compared to 2,025 in 2008.
- Technical violators have also decreased to 2,000 in 2011 compared to 3,100 in 2006.

Mr. Dunnings asked if at future meetings trends of crime rates could be provided and indicated that in a number of areas there are fewer police officers and there may be fewer dispositions because of the numbers on the force.

Administrator Brzozowski advised that those numbers are not retained and he will see if they may be available.

Administrator Brzozowski shared information regarding the current utilization rate of residential services and indicated it was at 90.5% and the projected lapse is estimated to be at \$450,000 this year which is a decline from previous years. Prior to changing the residential services contract process there was a lapse of approximately 5.8% of the budget which amounted to just under \$1.0 million. Each year there has been a decreased lapse – last year it was approximately \$600,000.

Administrator Brzozowski shared information regarding comprehensive plans and services and advised that the Department contracted with Northpointe to develop a web-based case manager system which would allow the Department and CCAB staffs to run reports showing program utilization to ensure counties are utilizing the programs. The system has been implemented although Northpointe is still resolving some problems that have been identified by the CCABs. Administrator Brzozowski advised that he spoke to a few managers about the system and there is a meeting planned with the vendor which will include Administrator Brzozowski and a few CCAB managers that are directly working with the system to try to finalize and eliminate some of the errors. Preliminary data indicates for the first three quarters there are about 20,000 offenders who have been enrolled into programs with 56% felons and remaining misdemeanants with 81-83% successful outcomes of completing programs. Once the system is operating at 100% it will include felony disposition data along with program utilization data as well as jail data. It should be a unique system that will allow the CCABs as well as the MDOC to analyze local data which will be real time data.

Mr. Dunning asked how successful outcomes were determined in programs and Administrator Brzozowski advised that the offender completed the program. Mr. Dunning asked if it was possible to include recidivism in the formula. Mr. Brzozowski advised that hopefully with the new system there will be an offender identifying number that the information can be tied back into the felony disposition data.

Administrator Brzozowski advised that the appropriation for Community Corrections was passed by the Legislature and signed by the Governor. Comprehensive Plans and Services is a continuation budget of \$13,958,000; Residential Services was also a continuation of \$18,775,500; and the Drunk Driver Jail Reduction and Community Treatment Program was reduced by \$300,000 to \$1,440,400 which was based on FY 2010 expenditures – CCABs awards were reduced accordingly.

The Office of Community Alternatives received 38 applications from CCABs covering 48 counties. An additional 15 CCABs representing 33 counties are under a multi-year contract and they will receive a continuation budget for the next fiscal year. The purpose of this meeting is to review the proposals in the packets that were prepared by the Grant Coordinators which provide an overview of local issues, progress of jurisdictions and address state and local objectives for FY2012. Since the proposals have been completed, staff have met with several managers and discussed the proposals with them and some contractual conditions have already been addressed.

VI. COMMUNITY CORRECTIONS STAFF:

Administrator Brzozowski introduced his staff and asked that they each share a little information about themselves. He also recognized Christine Curtis and her contributions to the office and all of the work she put into revising the application prior to her relocation to Minnesota. Kevin Weissenborn, Rebecca Donaldson, Linsey LaMontagne, Kathy Giffels and Abe French gave a brief presentation sharing their biography and experience working with the Department of Corrections or other venues that brought them to their current position. They also shared the duties and responsibilities related to their positions. Staff also shared any special skills and training expertise that they might have with the State Board.

VII. CONSENT CALENDAR ITEMS – FY 2012 APPLICATION REVIEW

Chairman Inman advised that he was very pleased with the new format of the proposals, especially the felony disposition analysis section, and indicated that they are easier to read.

Chairman Inman advised that on the recommended award amount summary there are annual plans and services with listed Counties or CCABs that are approved on an annual basis as well as annual contracts for the drunk driver jail reduction and community treatment program. There are also several comprehensive plans and services multi-year contracts that are due to renew this fiscal year. There are also contracts that are under continuation that do not need to be approved but are listed for the benefit of the Board. For information purposes only there is a listing of Residential Services (bed allocation) for FY2012 and it shows the contract amounts to the providers.

Chairman Inman shared the process of the approval and discussed how he will ask the board if there is any member that has a relationship with any of the CCABs or Counties where there may be a conflict or an appearance of conflict of interest.

Chairman Inman then asked the Board Members if there was anyone that wished to acknowledge a conflict or an appearance of a conflict with any of the Counties or CCAB's being presented today for approval. The following will abstain from voting for the counties of conflict: Stuart Dunnings – Ingham County; Judge Butzbaugh – Berrien County; Sheriff Baily – Berrien County; and Jon Campbell – Allegan County.

Chairman Inman then asked if any member of the public wished to pull any of the CCABs recommended for funding. He then listed the following counties that were being considered and they are: Berrien, Manistee/Benzie, Calhoun, Charlevoix, Emmet, Genesee, Ingham/Lansing, Jackson, Kalamazoo, Kalkaska, Kent, Livingston, Macomb, Monroe, Muskegon, Oakland, Ottawa, Roscommon, Saginaw, St. Clair, Wexford/Missaukee, Washtenaw, Wayne, Allegan, Barry, Branch, Cass, Central U.P., Clinton, Huron, Ionia, Lenawee, Marquette, Mason, Mecosta, Montcalm, Shiawassee and Osceola. Hearing none, Chairman Inman then asked if there was any Board Member wishing to pull an application for further discussion.

Stuart Dunnings had a question about Lenawee County not having any funds allocated. Administrator Brzozowski explained that Lenawee County requested access to residential beds and did not submit an application for plans and services funding.

Ms. Walling had a question in respect to Wayne County under the DDJR/CTP category and Administrator Brzozowski shared the process and that a CCAB may ask for more funds but will never receive more than is allocated pursuant to legislative boilerplate. He did note that this year Wayne saw a reduction caused by the \$300,000 decrease in total allocation passed by the legislature.

Chairman Inman then asked if there were any other questions from the Board regarding the consent calendar. Hearing none, Chairman Inman then asked for a motion to accept the Consent Calendar as presented:

Motion made by Stuart Dunnings to approve the consent calendar as listed with a second by Gary Goss.

Chairman Inman asked for further discussion on the motion and hearing none asked for a roll-call vote.

VOTE: Motion Passed unanimously

VIII. RESIDENTIAL SERVICE PROVIDERS

Administrator Brzozowski introduced Bill DeBoer the President of MACCA (Michigan Association for Community Corrections Advancement) and also the Director for KPEP.

Mr. DeBoer shared the following information:

- The Association has been together for over 30 years, primarily to promote community corrections. They are instrumental in residential/non-residential programs. There are programs throughout the state located in Detroit, Grand Rapids, Flint, Three Rivers, Port Huron and Saginaw their particular program covers Kalamazoo, Benton Harbor, Muskegon and Battle Creek.
- The focus is on structure, responsibility, education, employment. KPEP is a 24 hour operation and the new contract that was created several years ago is a much better way to do business. The billing system is much easier and more efficient.
- The goal of residential programming is to meet the needs of the community and therefore each program is set up following the same standards and contract requirements but is able to do things unique to the community. For example, Flint in Genesee County started a sobering center to meet the needs of the public intoxicants entering the emergency room at a cost of \$2,500 per night. At this time Battle Creek and Kalamazoo are looking at the same model. In Berrien County a program with the Friend of the Court has saved approximately \$3 million in corrections over the past five years.
- KPEP has three facilities in Kalamazoo, one in Battle Creek, one in Benton Harbor and one in Muskegon where they are running residential programs through OCC and many additional programs. They also run Federal programs as well as out-patient programs including substance abuse services. There are also many programs that are not residential such as domestic assault, anger management, and cognitive behavioral programs. Also, there are drug testing and PVT's that are being completed.
- In November of 2009 a residential sex-offender program was started with a high of 110 people enrolled and is currently at 65. The program is one of the easiest to run because it has a very compliant population, and since 2009 there has not been one person rearrested since graduation out of the program.
- The past few years KPEP has also worked with the Prisoner Reentry program and continues to do that.
- Mr. DeBoer advised that his facilities have accountability, with a strict behavioral code, a dress-code, and residents are asked to find a job. The last fiscal year residents paid off almost \$350,000 in court restitution and child support. There was also 50,000 hours of community service performed in the last fiscal year, which makes them a good neighbor.

Chairman Inman asked if there were any questions from the Board: Sheriff Baily wanted to recognize how well KPEP does in Benton Harbor and how well the programs are run and wanted to thank Mr. DeBoer for what KPEP does in his area.

IX. STATE COMMUNITY CORRECTIONS BOARD MEETING SCHEDULE CY 2012:

Motion made by George Zulakis to approve the State Community Corrections Board Meeting schedule for CY 2012 with a second by Dennis McMurray.

VOTE Motion Passed Unanimously

X. PUBLIC COMMENT:

Mary Sabaj introduced herself as the CCAB Manager for Ingham/City of Lansing and also the current president for the Michigan Association of Community Corrections Advisory Boards. Ms. Sabaj thanked the Office Staff and Administrator Brzozowski along with the Grant Coordinators and the State Board Members for all of the hard work and efforts that are being made under the difficult financial times that we are experiencing to maintain current funding. Ms. Sabaj also advised that the CCABs are looking forward to 2012.

XI. OLD BUSINESS:

None

XII. NEW BUSINESS:

Mr. Dunnings asked if in the future when applications are being submitted that the board be advised of recidivism rates of people that have gone through the programs from 1-3 years out and feels it should be part of the application process. Mr. Dunnings indicated he would like to see data that shows if someone has completed the program and then they are subsequently charged with a new crime.

Administrator Brzozowski responded that he agreed we should be looking at that information but the mechanism to identify those individuals is very difficult. It would be a little easier if looking at pretrial which is (failure to appear). Administrator Brzozowski also advised that his office is looking at developing a standard across the state and trying to determine how to collect the data to determine what the rates are. He also advised that a couple of years ago there was a question regarding local recidivism and what that definition would be. Mr. Dunnings stated that it should be "someone charged with a new crime". Mr. Brzozowski advised it would be a good topic for discussion at a study session.

Mr. Dunnings compared it to the COG program which is specifically designed to address repeat criminal behavior.

Chairman Inman asked how far out would we look in terms of measurement, and also if there was an occurrence outside of jurisdiction it would not be available until after a conviction. Chairman Inman also asked if jurisdictions would have to run lien reports for all individuals in each program and advised it would be very costly. The other question was how data can be captured if outside of jurisdiction.

Administrator Brzozowski did share that much of the information that we are looking to create has already been researched through other means. Also, when Mr. French discusses with people about implementing cog programs there is usually research that has already been done that shows that if the program is ran as designed then the success rate has already been established. Mr. French provides feedback to CCABs and advises them that to obtain the results that research is founded on the curriculum must be delivered as designed.

Chairman Inman asked if there was any additional new business and hearing none asked for a motion to adjourn.

XIII. ADJOURN

Move to Adjourn by Mr. Campbell with a second by Ms. Walling.

VOTE: Motion passed unanimously

Meeting adjourned at 2:10 P.M.